

JOSH GOTTHEIMER  
5TH DISTRICT, NEW JERSEY

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WASHINGTON OFFICE:  
106 CANNON HOUSE OFFICE BUILDING  
WASHINGTON, DC 20515  
(202) 225-4465  
FAX: (202) 225-9048

HTTP://GOTTHEIMER.HOUSE.GOV  
X: @REPJOSH  
INSTAGRAM: @REPJOSH  
FACEBOOK: FACEBOOK.COM/REPJOSH



**Congress of the United States**  
**House of Representatives**  
**Washington, DC 20515-3005**

**PERMANENT SELECT COMMITTEE  
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AND CYBER SUBCOMMITTEE

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SUBCOMMITTEE ON CAPITAL MARKETS, AND THE TASK  
FORCE ON MONETARY POLICY, TREASURY MARKET  
RESILIENCE, AND ECONOMIC PROSPERITY

**PROBLEM SOLVERS CAUCUS**  
VICE-CHAIRMAN

March 28, 2025

Francis O'Connor  
Chairman  
New Jersey Turnpike Authority  
PO BOX 5042  
Woodbridge, NJ 07095-5042

Dear Chairman O'Connor:

I write to seek clarity on the New Jersey Turnpike Authority's (NJTA) decision to award the contract for the operation of the state's E-ZPass services to TransCore. On September 24, 2024, NJTA awarded the state's E-ZPass Services contract to TransCore from the current operator, Conduent. As a member of the House Permanent Select Committee on Intelligence, it is essential to ensure that the bidding process was conducted with security.

I specifically have questions about TransCore's foreign ownership structure. TransCore is owned by Singapore-based ST Engineering, which, in turn, is ultimately owned and controlled by Temasek Holdings. Temasek is wholly owned by the government of Singapore, with alleged ties to the Chinese Communist Party (CCP).<sup>1</sup> Chinese law requires Chinese companies to comply with directives from the CCP, including orders to turn over data and sensitive information.<sup>2</sup> Should TransCore ultimately retain the contract, they will have access to the personal information of New Jersey drivers, including, but not limited to names, home addresses, license plate numbers, and contact information. I am concerned that information could fall into the hands of our number one adversary.

In addition, I'm concerned about the potential failure of TransCore to disclose the ownership of a substantial portion of ST Engineering during the bidding process. According to public reporting, nearly thirty percent of ST is owned by undisclosed nominee entities.<sup>3</sup>

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<sup>1</sup><https://www.nj.com/news/2024/10/nj-e-zpass-operator-protests-award-to-competitor-it-says-will-cost-toll-payers-millions.html>

<sup>2</sup><https://www.axios.com/2024/03/15/tiktok-ban-security-china-laws>

<sup>3</sup><https://jerseyvindicator.org/2025/02/23/backroom-deals-and-billion-dollar-contracts-nj-turnpike-e-zpass-agreement-with-singapore-owned-firm-shrouded-in-secrecy/>

Given these issues, I'm requesting please that the New Jersey Turnpike Authority respond to the following questions within the next thirty days:

1. Given that this contract involves handling sensitive tolling and transportation data, what safeguards are in place to ensure the protection of motorists' personal and financial information?
2. What information can you provide regarding TransCore's alleged connections to foreign entities and current or former ownership structures, including concerns about potential ties to the CCP?

Thank you, and I look forward to your response.

Sincerely,

A handwritten signature in blue ink, appearing to read "J. Gottheimer", with a stylized flourish at the end.

Josh Gottheimer  
Member of Congress

DEVON T. BARBER  
Defendant / Counterclaimant, Pro Se  
c/o 325 E. Jimmie Leeds Rd., Suite 7-333  
Galloway Township, Atlantic County, New Jersey 08205  
United States of America  
(609) 665-9350 | [tylerstead@protonmail.com](mailto:tylerstead@protonmail.com)

## **SUPERIOR COURT OF NEW JERSEY**

### **LAW DIVISION – SPECIAL CIVIL PART, ATLANTIC COUNTY**

**NEW JERSEY TURNPIKE AUTHORITY,**

Plaintiff,

v.

**DEVON TYLER BARBER,**

Defendant / Counterclaimant.

**DOCKET NO. ATL-DC-007956-25**

**COVER LETTER**

**October 28, 2025**

**Hon. Dean R. Marcolongo, J.S.C.**  
Atlantic County Civil Courthouse  
1201 Bacharach Blvd.  
Atlantic City, New Jersey 08401

**Via: Judiciary Electronic Document Submission (JEDS)**

**Re: Submission of Defendant's Discovery Requests**

**Barber v. New Jersey Turnpike Authority**  
**Docket No. ATL-DC-007956-25**

Dear Honorable Judge Dean R. Marcolongo:

Pursuant to this Court's **Order dated October 27, 2025**, the Defendant respectfully submits the enclosed **First Set of Interrogatories, Notice to Produce Documents, and Requests for Admissions** in the above-referenced matter.

This discovery is served in full compliance with the Court's directive permitting Defendant thirty (30) days to submit discovery requests and requires Plaintiff's responses within the timeframes set forth in the New Jersey Court Rules (R. 4:17–4:19; R. 4:22-1).

The purpose of these requests is to develop the factual record necessary to ensure that this case proceeds on a complete and accurate understanding of the administrative, contractual, and procedural matters at issue. Defendant submits this discovery packet **in the interest of justice and transparency**, so that all relevant information may be reviewed by the Court and the parties in good faith.

Respectfully submitted,

**s/ Devon T. Barber**

DEVON T. BARBER

Defendant / Counterclaimant, Pro Se

c/o 325 E. Jimmie Leeds Rd., Suite 7-333

Galloway Township, Atlantic County, NJ 08205

United States of America

(609) 665-9350 | tylerstead@protonmail.com

**Enclosure:**

**DEFENDANT'S FIRST SET OF INTERROGATORIES, NOTICE TO PRODUCE  
DOCUMENTS, AND REQUESTS FOR ADMISSIONS**

*(Pursuant to R. 4:17–4:19 and R. 6:4-3(f))*

DEVON T. BARBER  
 Defendant / Counterclaimant, Pro Se  
 c/o 325 E. Jimmie Leeds Rd., Suite 7-333  
 Galloway Township, Atlantic County, New Jersey 08205  
 United States of America  
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## SUPERIOR COURT OF NEW JERSEY

### LAW DIVISION – SPECIAL CIVIL PART, ATLANTIC COUNTY

NEW JERSEY TURNPIKE AUTHORITY,

Plaintiff,

v.

DOCKET NO. ATL-DC-007956-25

DEVON TYLER BARBER,

Defendant / Counterclaimant.

## DEFENDANT’S FIRST SET OF INTERROGATORIES,

## NOTICE TO PRODUCE DOCUMENTS,

## AND REQUESTS FOR ADMISSIONS

*Including National-Security and Public-Trust Inquiries*

*Pursuant to the March 28, 2025 Gottheimer Letter*

**TO:**

#### PLAINTIFF’S COUNSEL

GREGORY F. KOTCHICK, ESQ.  
 DURKIN & DURKIN, LLC  
 ATTORNEYS FOR PLAINTIFF, NEW JERSEY  
 TURNPIKE AUTHORITY  
 1120 BLOOMFIELD AVENUE  
 WEST CALDWELL, NEW JERSEY 07006

#### PLAINTIFF’S INFORMATION (FOR REFERENCE)

New Jersey Turnpike Authority  
 1 Turnpike Plaza  
 Woodbridge, New Jersey 07095-5195  
 United States of America  
 Website: [www.njta.com](http://www.njta.com)  
 Publicly reported annual revenue (approx.):  
 \$2.49 billion (aggregate)

# SUPERIOR COURT OF NEW JERSEY

## LAW DIVISION – SPECIAL CIVIL PART, ATLANTIC COUNTY

NEW JERSEY TURNPIKE AUTHORITY,

Plaintiff,

v.

DEVON TYLER BARBER,

Defendant / Counterclaimant.

DOCKET NO. ATL-DC-007956-25

**DEFENDANT’S FIRST SET OF  
INTERROGATORIES,  
NOTICE TO PRODUCE DOCUMENTS,  
AND REQUESTS FOR ADMISSIONS**  
(*R. 4:17 – 4:19; R. 6:4-3(F)*)

## PURPOSE OF DISCOVERY

Defendant / Counterclaimant seeks factual discovery concerning:

(A) The proportionality and legality of “administrative fees” that exceed the underlying toll;

(B) Whether such fees are used to fund outsourced enforcement operations or service bond debt and other financing obligations rather than to recover the Authority’s actual administrative costs;

(C) Whether motorists’ travel and personal data are being captured and shared beyond toll-collection purposes, including by foreign-owned or third-party vendors; and

(D) Whether motorists — especially those with disabilities — receive lawful notice, due process, and reasonable accommodation before penalties escalate.

This discovery directly supports Defendant’s Counterclaim (public-trust obligations, statutory-authority limits, data-security control, ADA access, and constitutional proportionality) as recognized by the Court in its Order of October 27, 2025.

## PUBLIC INTEREST CONTEXT

On March 28 2025, U.S. Congressman **Josh Gottheimer**, a member of the House Permanent Select Committee on Intelligence, sent **Chairman Francis O'Connor** of the NJ Turnpike Authority a formal letter questioning the Authority's award of its E-ZPass contract to **TransCore** and raising national-security concerns about foreign ownership and data access. Congressman Gottheimer wrote:

*"I am concerned that information could fall into the hands of our number one adversary."*

Defendant seeks to determine whether NJTA conducted any security review or implemented data-protection safeguards in response to that letter and whether any public response exists.

## DEFINITIONS

- **"NJTA"** means the New Jersey Turnpike Authority, including its Board, Commissioners, officers, employees, divisions, agents, counsel (Durkin & Durkin, LLC), contractors, and subcontractors.
- **"E-ZPass system"** means any tolling, billing, enforcement, plate-reader, roadside gantry, imaging, data-storage, back-end account servicing, or collection system operating on NJTA facilities.
- **"TransCore"** means TransCore LP / TransCore ITS / any TransCore affiliate providing toll or violation services for NJTA.
- **"ST Engineering"** means Singapore Technologies Engineering Ltd. and any related entity that holds ownership in TransCore.
- **"Temasek"** means Temasek Holdings, a sovereign-wealth entity of the Government of Singapore.

## TIME SCOPE

Unless otherwise stated: January 1 2020 to present.

### I. INTERROGATORIES (R. 4:17-4(a))

(A) Identify all current NJTA Board Members / Commissioners / executive officers. For each, state full name, title, date of appointment, appointing authority, term expiration, and whether they are salaried or compensated.

(B) State whether NJTA is treated, for purposes of ownership and control of assets and revenues, as: (a) a State agency; (b) a body corporate and politic; (c) a component unit; or (d) an independent public corporation. Identify all statutes or regulations you rely on (including N.J.S.A. 27:23-1 et seq.).

(C) Identify every bank account, reserve fund, sinking fund, escrow account, trust account, or bonded revenue fund into which NJTA deposits (a) toll revenue, (b) administrative fees, and/or (c) violation penalties.

(D) State the total toll revenue, total violation-penalty revenue, and total “administrative fee” revenue collected by NJTA for each fiscal year 2020-2025, and describe how each category is allocated (operations, enforcement, debt service, vendor payments, capital projects, counsel fees, etc.).

(E) Describe in detail the methodology used to determine the current “administrative fee,” including whether it is compensatory or punitive. Identify all cost studies, analyses, approvals, and legal opinions supporting that amount.



73 **(F)** Identify all outside law firms and collection vendors retained by NJTA since 1/1/2020, state  
74 their fee structures, funding sources, and whether their costs are recovered through  
75 “administrative fees.”

76 **(G)** Identify every contractor or vendor from 1/1/2020 to present that performs or supports any of  
77 the following for NJTA: (a) E-ZPass account servicing; (b) toll-by-plate imaging; (c)  
78 violation mailing or collection; (d) gantry / camera installation; (e) data storage or analytics.  
79 Provide each entity’s principal place of business, parent company, and ultimate beneficial  
80 owner, including any foreign sovereign ownership.

81 **(H)** Identify the E-ZPass / toll-services contract awarded on or about September 24 2024 ( $\approx$  \$1.7  
82 billion). List the winning contractor, bid amount, all losing bidders, their bid amounts, and all  
83 factors NJTA used to justify accepting a higher bid.

84 **(I)** State whether NJTA received any protest or appeal from Conduent or others alleging the  
85 winning vendor was \$200–\$250 million more expensive or that foreign ownership posed data  
86 risks; summarize NJTA’s responses and final disposition.

87 **(J)** State whether NJTA commissioned any assessment, briefing, legal opinion, security review,  
88 or “National Security Agreement” regarding TransCore, ST Engineering, or Temasek;  
89 identify who prepared it and summarize findings.

90 **(K)** Identify all roadside gantry, multi-camera, plate-reader, or other fixed surveillance / tolling  
91 structures installed or upgraded since 1/1/2020. For each, state:

- 92 1. project name / number;
- 93 2. milepost or location;
- 94 3. prime contractor;
- 95 4. contract value;

- 96           5. funding source;
- 97           6. stated operational purpose (tolling, analytics, enforcement, etc.); and
- 98           7. statutory authority for each use and data retention or sharing.
- 99 **(L)** Explain the legal theory by which NJTA asserts authority to impose tolls and fees without a
- 100 signed contract; cite all statutes, regulations, signage, or legal opinions relied upon.
- 101 **(M)** State NJTA's position on whether E-ZPass lane use creates (a) a statutory obligation, (b)
- 102 an implied-in-fact contract, (c) a quasi-contract, or (d) other legal theory; cite supporting
- 103 authority.
- 104 **(N)** Identify each agency or entity receiving NJTA-captured vehicle data since 1/1/2020,
- 105 including any federal or private recipients.
- 106 **(O)** State NJTA's data retention policy for images and records and who may authorize extension
- 107 or disclosure.
- 108 **(P)** Identify each ADA Compliance Officer or Coordinator from 1/1/2020 to present and describe
- 109 duties.
- 110 **(Q)** Describe how a disabled motorist can request accommodation before penalties or fees are
- 111 assessed.
- 112 **(R)** Identify all audits or reviews (2020-present) addressing (a) fee proportionality, (b) Excessive
- 113 Fines Clause compliance, (c) data security and foreign ownership risk, or (d) ADA
- 114 accessibility.
- 115 **(S)** Identify any conflict-of-interest disclosure or recusal by NJTA officials relating to
- 116 TransCore, ST Engineering, Temasek, or Conduent.
- 117 **(T)** If NJTA claims information cannot be disclosed, state precisely what privilege or legal
- 118 authority is asserted.

## II. NOTICE TO PRODUCE DOCUMENTS

*(R. 4:18-1)*

Plaintiff, the **New Jersey Turnpike Authority (“NJTA”)**, shall produce the following documents within **thirty-five (35) days after service** hereof, in electronic (PDF or native) format, pursuant to Rule 4:18-1(b) of the New Jersey Court Rules.

### **(A)**

All NJTA Board agendas, meeting minutes, resolutions, recorded votes, and staff memoranda dated from **January 1, 2020 to the present** that relate in any way to:

1. Toll-rate schedules or changes;
2. Violation penalties or “administrative fees”;
3. The approval, award, protest, or reconsideration of any E-ZPass, toll-services, or enforcement contract;
4. The installation or upgrade of roadside gantries, multi-camera structures, plate readers, or other fixed tolling and surveillance infrastructure;
5. The use or pledge of toll revenues to secure bond debt; and
6. Any review, report, or discussion concerning data privacy, cybersecurity, foreign ownership, or national-security issues involving TransCore, ST Engineering, or Temasek.

### **(B)**

All bid solicitations (RFPs/RFQs), bid submissions, tabulations, evaluator notes, scoring sheets, recommendation memoranda, award letters, notices of intent to award, executed contracts, amendments, work orders, “notice-to-proceed” documents, and acceptance or commissioning certificates for the **E-ZPass / toll-services contract awarded on or about September 24, 2024**

(approximately \$1.7 billion), together with the equivalent materials for each unsuccessful bidder, including **Conduent's** proposal.

**(C)**

All protest letters, appeals, bid challenges, or objection correspondence (including from Conduent) regarding the contract identified in Request (B), and all NJTA responses, analyses, or determinations relating to those protests—particularly any references to vendor ownership, cost differentials, or data-security concerns involving TransCore, ST Engineering, or Temasek.

**(D)**

All “national-security,” “data-security,” or “cybersecurity” reviews, risk assessments, or agreements referenced in **Congressman Josh Gottheimer's March 28, 2025** letter to Chairman Francis O'Connor, including any “National Security Agreement” with the **U.S. Department of the Treasury** or the **U.S. Department of Justice** concerning the protection of New Jersey motorists' personal data.

**(E)**

All contracts, subcontracts, purchase orders, change orders, scopes of work, milestone billings, pay applications, inspection or acceptance certificates, and “placed-in-service” or “substantial-completion” sign-offs relating to the installation or upgrade of gantries, plate readers, multi-camera roadside arrays, or other automated toll or surveillance structures on the **Garden State Parkway** or **New Jersey Turnpike** from **January 1, 2020 to present**, identifying for each project its location and total contract value.

161 **(F)**

162 All internal cost studies, engineering analyses, consultant reports, board packages, spreadsheets,  
163 staff memoranda, white papers, and legal opinions used or relied upon by NJTA to determine or  
164 justify the current “**administrative fee**,” including any documents purporting to show that the  
165 fee reflects actual administrative cost or reimburses outside-counsel expenses.

166 **(G)**

167 All engagement letters, retainer agreements, amendments, invoices, payment records, and fee  
168 schedules for **Durkin & Durkin, LLC** and any other law firm or collection vendor engaged by  
169 NJTA since **January 1, 2020**, including documentation showing whether such expenses are  
170 recovered through “administrative fees.”

171 **(H)**

172 All NJTA policies, standard-operating procedures, training manuals, customer-facing terms of  
173 service, website or portal terms, and posted signage language that NJTA contends establish or  
174 notify motorists of a legal obligation to pay tolls, penalties, or “administrative fees” without a  
175 signed written agreement.

176 **(I)**

177 All written **ADA compliance** policies, training materials, call-center scripts, accommodation  
178 request forms, grievance procedures, audit reports, consultant reviews, and compliance  
179 assessments governing how motorists with disabilities may dispute toll violations, request  
180 accommodations, or seek relief prior to enforcement or collection.

181 **(J)**

182 All conflict-of-interest disclosure forms, recusals, ethics statements, and screening memoranda  
183 submitted since **January 1, 2020** by any NJTA Board Member, Commissioner, procurement  
184 officer, or counsel relating to **TransCore, ST Engineering, Temasek, or Conduent**.

185 **(K)**

186 All current and historical **organizational charts, bylaws, charter documents, and**  
187 **amendments** of NJTA in effect from **January 1, 2020 to present**.

188 **(L)**

189 All **annual financial reports, audited financial statements, and comprehensive annual**  
190 **financial reports (CAFRs)** for fiscal years **2020 through 2025**.

191 **(M)**

192 All documents identifying **bond trustees, underwriters, or investors** holding NJTA debt  
193 instruments during **2020 – 2025**, including offering memoranda, trust indentures, and payment  
194 schedules.

195 **(N)**

196 All **contracts, memoranda of understanding, or vendor agreements** between NJTA and any  
197 private entity for toll collection, camera systems, or data processing (including E-ZPass,  
198 Conduent, TransCore, ST Engineering, or related affiliates).

199 **(O)**

200 All **bid solicitations, award memoranda, and procurement justifications** for the contracts  
201 described in Request (N).

**(P)**

All **internal or external audits, reviews, or evaluations** for fiscal years **2020 through 2025** concerning toll-collection or violation-enforcement systems.

**(Q)**

All **communications, memoranda, or correspondence** between NJTA and the **New Jersey State Treasurer or Office of the Governor** relating to toll-rate adjustments, bond issuances, debt-service payments, or capital projects.

**(R)**

All **ethics filings, conflict-of-interest disclosures, and recusal records** for any NJTA officer or Board Member since **January 1, 2020**.

**(S)**

All **policies, procedures, and agreements** governing the **retention, sharing, sale, or external transmission** of driver, vehicle, or account data obtained through NJTA's tolling or enforcement systems.

**(T)**

A complete **list of all public or private entities** granted database access to NJTA's surveillance or toll-record systems and copies of all agreements or memoranda defining such access.

**(U)**

NJTA's complete **correspondence file** with **Congressman Josh Gottheimer** or the **U.S. House Permanent Select Committee on Intelligence** concerning the **March 28, 2025** letter to Chairman Francis O'Connor, including all drafts, internal communications, and final responses.

(V)

All **communications** between NJTA and the **Office of the Governor, NJ Department of Transportation, NJ Attorney General, U.S. Department of Transportation, U.S. Department of the Treasury, or U.S. Department of Justice** regarding foreign ownership of **TransCore / ST Engineering / Temasek** and related **data-security safeguards**.

(W)

All **board minutes, executive-session notes, or internal memoranda** reflecting any discussion, briefing, or acknowledgment of the **March 28, 2025 Gottheimer letter**.

(X)

All **risk assessments, cybersecurity evaluations, or “National Security Agreements”** referenced in the above correspondence or created in response to that letter.

### **III. REQUESTS FOR ADMISSIONS (R. 4:22-1)**

(A) Admit that NJTA is a “body corporate and politic” created by statute.

(B) Admit that NJTA revenues are not deposited in the State Treasury general fund.

(C) Admit that NJTA issues bonds secured by toll revenues.

(D) Admit that on or about September 24 2024, NJTA awarded a \$1.7 billion E-ZPass contract to TransCore.

(E) Admit that Conduent’s proposal was approximately \$200–\$250 million lower.

(F) Admit that TransCore is owned by ST Engineering, which is controlled by Temasek Holdings.

(G) Admit that Congressman Josh Gottheimer sent NJTA a letter dated March 28 2025 raising national security and data-privacy concerns about that award.



**(H)** Admit that NJTA received that letter.

**(I)** Admit that NJTA has not issued a public written response as of the date of these Requests.

**(J)** Admit that NJTA holds New Jersey motorists’ personal and financial data and is responsible for its protection under U.S. law.

**(K)** Admit that if TransCore or its parent companies store such data, NJTA must ensure it is protected against foreign access.

**(L)** Admit that NJTA and/or its vendors collect and store license-plate images and travel data for toll enforcement.

**(M)** Admit that such data can identify a driver’s home address and travel routes.

**(N)** Admit that one purpose of the “administrative fee” is to generate revenue beyond the actual cost of collection.

**(O)** Admit that the Garden State Parkway and New Jersey Turnpike serve the traveling public, including New Jersey families using private vehicles for daily life activities.

258 **SUPERIOR COURT OF NEW JERSEY**

259 **LAW DIVISION – SPECIAL CIVIL PART, ATLANTIC COUNTY**

**NEW JERSEY TURNPIKE AUTHORITY,**

Plaintiff,

v.

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**DOCKET NO. ATL-DC-007956-25**

**DEFENDANT’S FIRST SET OF  
INTERROGATORIES,  
NOTICE TO PRODUCE DOCUMENTS,  
AND REQUESTS FOR ADMISSIONS  
(R. 4:17 – 4:19; R. 6:4-3(F))**

260 **CERTIFICATION OF SERVICE**

261 I certify that on October 27<sup>th</sup>, 2025 I served the foregoing Interrogatories, Notice to Produce, and  
262 Requests for Admissions via the Judiciary Electronic Document Submission (JEDS) system  
263 upon the Honorable Court and opposing counsel for Plaintiff, Durkin & Durkin, LLC.

264 I certify that the foregoing statements are true. I understand that if any statement is willfully  
265 false, I am subject to punishment.

266 \_\_\_\_\_  
267 DEVON TYLER BARBER  
268 Defendant / Counterclaimant, Pro Se  
269 C/o 325 E. Jimmie Leeds Rd., Suite 7-333  
270 Galloway, NJ 08205  
271 (609) 665-9350 Tylerstead@protonmail.com